# Agenda Advisory Committee on Rules of Civil Procedure

April 25, 2007 4:00 to 6:00 p.m.

### Administrative Office of the Courts Scott M. Matheson Courthouse 450 South State Street Council Room, Suite N31

Approval of minutes.	Fran Wikstrom
Rules 10 & 12. Sanctions for uncivil materials.	Tom Lee
	Tim Shea
Rules 7 and 101. Motions.	Tim Shea
Style amendments	Jonathan Hafen
	Judge Schofield
Rule 40. Assignment of cases for trial; continuance.	Frank Carney

#### **Meeting Schedule**

May 23, 2007 September 26, 2007 October 24, 2007 November 28, 2007

Committee Web Page: <a href="http://www.utcourts.gov/committees/civproc/">http://www.utcourts.gov/committees/civproc/</a>

#### **MINUTES**

## UTAH SUPREME COURT ADVISORY COMMITTEE ON THE RULES OF CIVIL PROCEDURE

#### Wednesday, March 28, 2007 Administrative Office of the Courts

#### Tim Shea, Presiding

PRESENT: James T. Blanch, Terrie T. McIntosh, Leslie W. Slaugh, Honorable David O.

Nuffer, Jonathan Hafen, Thomas R. Lee, Judge R. Scott Waterfall, Cullen Battle,

Barbara Townsend, Steven Marsden, Honorable Anthony W. Schofield,

Honorable Anthony B. Quinn

EXCUSED: Francis M. Wikstrom, Francis J. Carney, Todd M. Shaughnessy, David W.

Scofield, Honorable Lyle R. Anderson, Janet H. Smith, Debora Threedy, Lori

Woffinden, Matty Branch

STAFF: Tim Shea, Trystan B. Smith

#### I. APPROVAL OF MINUTES.

Mr. Shea called the meeting to order at 4:00 p.m. Judge Quinn moved to approve the January 24, 2007 minutes as approved. The committee unanimously approved the minutes.

## II. RULE 4. SERVICE BY PRIVATE INVESTIGATORS (HB385); RULE 4. SIGNING FOR MAIL SERVICE.

Mr. Shea brought Rule 4 to the committee. Mr. Ashton a local private investigator requested the committee (1) specifically identify private investigators under Rule 4 as people who may serve a summons and complaint, (2) permit an investigator to show proof of service by an unsworn statement, (3) regulate service of process at gated communities, and post office boxes, and (4) allow service of process by the alternative "nail and mail" method.

Mr. Shea indicated the Legislature this session considered the requested changes, but chose not to adopt the changes. The committee after discussion did not feel it was necessary to adopt the requested changes.

The committee also considered and rejected the suggestion by a member of the bar that Rule 4 be amended to expand the manner in which service by mail is allowed. The committee felt the suggested change was unnecessary.

#### III. RULE 11. SANCTIONS FOR UNCIVIL MATERIALS.

Mr. Shea brought Rule 11 to the committee. The Supreme Court requested the committee consider amending the Rules of Civil Procedure to include the language contained in Rule 24(k) of the Rules of Appellate Procedure regarding civility.

Mr. Shea suggested including language in Rule 11, which in summary would prohibit burdensome, irrelevant, immaterial, scandalous and uncivil matters from written submissions, and also allow a trial court to assess fees against the offending lawyer. Mr. Lee and Mr. Hafen suggested the proposed language may be too ambiguous, and undermine the remaining language of Rule 11. Mr. Lee suggested perhaps expanding the language of Rule 12(f).

The committee noted the trial court may have inherent authority to strike uncivil materials and sanction counsel, but there was no explicit language allowing it. The committee debated whether the language in Rule 24(k) should be included under a separate rule instead of as a part of an existing rule, perhaps Rule 11A.

Judge Nuffer suggested the proposed rule contemplates a more severe context than those matters currently addressed in Rule 11.

The committee noted the explicit language of Rule 24(k), and further noted that Rule 11 does not address oral representations.

The committee indicated its desire to draft a proposed Rule 11A incorporating the civility language.

The committee debated whether the language should speak not only to a "pleading written motions, and other papers," but also oral arguments. The committee discussed whether the proposed rule should include a safe harbor provision similar to that in Rule 11. The committee also discussed granting trial courts the authority to *sua sponte* invoke the sanctions of the proposed rule.

The committee indicated their desire for Mr. Shea to draft a proposed Rule 11A.

#### IV. RULE 74. COURT APPROVAL TO WITHDRAW BEFORE MEDIATION.

Mr. Shea brought Rule 74 to the committee. Mr. Shea noted a suggested change from a member of the public requiring lawyers to comply with the provisions of Rule 74 if a hearing, trial, or [mediation] is pending.

The committee considered the change, but felt the change was unnecessary.

#### V. RULE 108. MOTION FOR TEMPORARY ORDER.

Mr. Shea drafted a proposed new rule, Rule 108, to the committee. Mr. Shea indicated a practice has developed in the domestic setting of parties filing a motion for an order to show cause to seek temporary orders. Mr. Shea indicated orders to show cause should be limited to circumstances where a party has violated a court order.

Mr. Slaugh indicated the issue is not only limited to domestic practices, but suggested the rule may be better suited in Rule 7. Judge Quinn indicated a rule change was unnecessary, but believed the matter should be addressed through training practitioners.

Judge Quinn moved that the committee table the adoption of the proposed Rule 108. After discussion, the committee rejected the motion.

Judge Nuffer moved that the committee include the proposed language in a revision to Rule 7, and that Mr. Shea create proposed language for the committee's consideration. The committee unanimously approved the motion.

#### VI. RULE 8. FALSE WRITING UNDER PENALTY OF LAW.

Mr. Shea brought Rule 8 to the committee. Mr. Shea indicated that recent legislation was passed penalizing the issuance of a false writing as a Class B Misdemeanor. After a brief discussion, the committee decided it no longer needed to address a change to Rule 8.

#### VII. SURVEY REGARDING DISCOVERY AMENDMENTS.

Mr. Slaugh presented a series of draft questions for the bar survey regarding the 1999 discovery rules amendments.

The committee discussed whether the survey should refer to the "1999" discovery rules amendments. The committee also discussed whether it should consider responses from bar members admitted after 1999. The committee agreed with the proposed survey name, and further agreed it should consider all responses. The committee thanked Mr. Slaugh for his work, and voted to adopt the survey.

#### VIII. STYLE AMENDMENTS.

Mr. Hafen brought the style amendments and the comparison to the federal rules prepared by Judge Schofield's law clerk to the committee.

Mr. Hafen questioned whether the committee should wait until the style amendments to the federal rules were adopted, before the committee addressed the amendments.

The committee decided to address the style amendments at the next meeting.

#### IX. RULE 40. ASSIGNMENT OF CASES FOR TRIAL; CONTINUANCE.

The committee agreed to address Rule 40 at the next meeting.

#### X. ADJOURNMENT.

The meeting adjourned at 5:40 p.m. The next meeting of the committee will be held at 4:00 p.m. on Wednesday, April 25, 2007, at the Administrative Office of the Courts.

**Draft: April 19, 2007** 

Rule 10. Form of pleadings and other papers.

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- (a) Caption; names of parties; other necessary information. All pleadings and other papers filed with the court shall contain a caption setting forth the name of the court, the title of the action, the file number, the name of the pleading or other paper, and the name, if known, of the judge (and commissioner if applicable) to whom the case is assigned. In the complaint, the title of the action shall include the names of all the parties, but other pleadings and papers need only state the name of the first party on each side with an indication that there are other parties. A party whose name is not known shall be designated by any name and the words "whose true name is unknown." In an action in rem, unknown parties shall be designated as "all unknown persons who claim any interest in the subject matter of the action." Every pleading and other paper filed with the court shall also state the name, address, telephone number and bar number of any attorney representing the party filing the paper, which information shall appear in the top left-hand corner of the first page. Every pleading shall state the name and address of the party for whom it is filed; this information shall appear in the lower left-hand corner of the last page of the pleading. The plaintiff shall file together with the complaint a completed cover sheet substantially similar in form and content to the cover sheet approved by the Judicial Council.
- (b) Paragraphs; separate statements. All averments of claim or defense shall be made in numbered paragraphs, the contents of each of which shall be limited as far as practicable to a statement of a single set of circumstances; and a paragraph may be referred to by number in all succeeding pleadings. Each claim founded upon a separate transaction or occurrence and each defense other than denials shall be stated in a separate count or defense whenever a separation facilitates the clear presentation of the matters set forth.
- (c) Adoption by reference; exhibits. Statements in a pleading may be adopted by reference in a different part of the same pleading or in another pleading, or in any motion. An exhibit to a pleading is a part thereof for all purposes.
- (d) Paper quality, size, style and printing. All pleadings and other papers filed with the court, except printed documents or other exhibits, shall be typewritten, printed or photocopied in black type on good, white, unglazed paper of letter size (8 1/2" x 11"),

with a top margin of not less than 2 inches above any typed material, a left-hand margin of not less than 1 inch, a right-hand margin of not less than one-half inch, and a bottom margin of not less than one-half inch. All typing or printing shall be clearly legible, shall be double-spaced, except for matters customarily single-spaced or indented, and shall not be smaller than 12-point size. Typing or printing shall appear on one side of the page only.

- (e) Signature line. Names shall be typed or printed under all signature lines, and all signatures shall be made in permanent black or blue ink.
- (f) Enforcement by clerk; waiver for pro se parties. The clerk of the court shall examine all pleadings and other papers filed with the court. If they are not prepared in conformity with this rule subdivisions (a) (e), the clerk shall accept the filing but may require counsel to substitute properly prepared papers for nonconforming papers. The clerk or the court may waive the requirements of this rule for parties appearing pro se. For good cause shown, the court may relieve any party of any requirement of this rule.
- (g) Replacing lost pleadings or papers. If an original pleading or paper filed in any action or proceeding is lost, the court may, upon motion, with or without notice, authorize a copy thereof to be filed and used in lieu of the original.
- (h) All pleadings and other papers filed with the court must be free from redundant, immaterial, impertinent, or scandalous matter. The court may strike and disregard any pleadings that are not in compliance with this subdivision under Rule 12(f). The court may strike and disregard any other papers that are not in compliance with this subdivision upon the court's own initiative at any time or by motion filed by a party before responding to the paper or, if no response is permitted, by motion filed within twenty days after the service of the paper.

**Draft: April 19, 2007** 

Rule 12. Defenses and objections.

- (a) When presented. Unless otherwise provided by statute or order of the court, a defendant shall serve an answer within twenty days after the service of the summons and complaint is complete within the state and within thirty days after service of the summons and complaint is complete outside the state. A party served with a pleading stating a cross-claim shall serve an answer thereto within twenty days after the service. The plaintiff shall serve a reply to a counterclaim in the answer within twenty days after service of the answer or, if a reply is ordered by the court, within twenty days after service of the order, unless the order otherwise directs. The service of a motion under this rule alters these periods of time as follows, unless a different time is fixed by order of the court, but a motion directed to fewer than all of the claims in a pleading does not affect the time for responding to the remaining claims:
- (a)(1) If the court denies the motion or postpones its disposition until the trial on the merits, the responsive pleading shall be served within ten days after notice of the court's action;
- (a)(2) If the court grants a motion for a more definite statement, the responsive pleading shall be served within ten days after the service of the more definite statement.
- (b) How presented. Every defense, in law or fact, to claim for relief in any pleading, whether a claim, counterclaim, cross-claim, or third-party claim, shall be asserted in the responsive pleading thereto if one is required, except that the following defenses may at the option of the pleader be made by motion: (1) lack of jurisdiction over the subject matter, (2) lack of jurisdiction over the person, (3) improper venue, (4) insufficiency of process, (5) insufficiency of service of process, (6) failure to state a claim upon which relief can be granted, (7) failure to join an indispensable party. A motion making any of these defenses shall be made before pleading if a further pleading is permitted. No defense or objection is waived by being joined with one or more other defenses or objections in a responsive pleading or motion or by further pleading after the denial of such motion or objection. If a pleading sets forth a claim for relief to which the adverse party is not required to serve a responsive pleading, the adverse party may assert at the trial any defense in law or fact to that claim for relief. If, on a motion asserting the defense numbered (6) to dismiss for failure of the pleading to state a claim upon which

relief can be granted, matters outside the pleading are presented to and not excluded by the court, the motion shall be treated as one for summary judgment and disposed of as provided in Rule 56, and all parties shall be given reasonable opportunity to present all material made pertinent to such a motion by Rule 56.

- (c) Motion for judgment on the pleadings. After the pleadings are closed but within such time as not to delay the trial, any party may move for judgment on the pleadings. If, on a motion for judgment on the pleadings, matters outside the pleadings are presented to and not excluded by the court, the motion shall be treated as one for summary judgment and disposed of as provided in Rule 56, and all parties shall be given reasonable opportunity to present all material made pertinent to such a motion by Rule 56.
- (d) Preliminary hearings. The defenses specifically enumerated (1)-(7) in subdivision (b) of this rule, whether made in a pleading or by motion, and the motion for judgment mentioned in subdivision (c) of this rule shall be heard and determined before trial on application of any party, unless the court orders that the hearings and determination thereof be deferred until the trial.
- (e) Motion for more definite statement. If a pleading to which a responsive pleading is permitted is so vague or ambiguous that a party cannot reasonably be required to frame a responsive pleading, the party may move for a more definite statement before interposing a responsive pleading. The motion shall point out the defects complained of and the details desired. If the motion is granted and the order of the court is not obeyed within ten days after notice of the order or within such other time as the court may fix, the court may strike the pleading to which the motion was directed or make such order as it deems just.
- (f) Motion to strike. Upon motion made by a party before responding to a pleading or, if no responsive pleading is permitted by these rules, upon motion made by a party within twenty days after the service of the pleading, the court may order stricken from any pleading any insufficient defense or any redundant, immaterial, impertinent, or scandalous matter. All pleadings filed with the court must be free from redundant, immaterial, impertinent, or scandalous matter. The court may strike and disregard any pleadings that are not in compliance with this subdivision upon the court's own initiative

**Draft: April 19, 2007** 

at any time or by motion filed by a party before responding to the pleading or, if no response is permitted, by motion filed within twenty days after the service of the pleading.

- (g) Consolidation of defenses. A party who makes a motion under this rule may join with it the other motions herein provided for and then available. If a party makes a motion under this rule and does not include therein all defenses and objections then available which this rule permits to be raised by motion, the party shall not thereafter make a motion based on any of the defenses or objections so omitted, except as provided in subdivision (h) of this rule.
- (h) Waiver of defenses. A party waives all defenses and objections not presented either by motion or by answer or reply, except (1) that the defense of failure to state a claim upon which relief can be granted, the defense of failure to join an indispensable party, and the objection of failure to state a legal defense to a claim may also be made by a later pleading, if one is permitted, or by motion for judgment on the pleadings or at the trial on the merits, and except (2) that, whenever it appears by suggestion of the parties or otherwise that the court lacks jurisdiction of the subject matter, the court shall dismiss the action. The objection or defense, if made at the trial, shall be disposed of as provided in Rule 15(b) in the light of any evidence that may have been received.
- (i) Pleading after denial of a motion. The filing of a responsive pleading after the denial of any motion made pursuant to these rules shall not be deemed a waiver of such motion.
- (j) Security for costs of a nonresident plaintiff. When the plaintiff in an action resides out of this state, or is a foreign corporation, the defendant may file a motion to require the plaintiff to furnish security for costs and charges which may be awarded against such plaintiff. Upon hearing and determination by the court of the reasonable necessity therefor, the court shall order the plaintiff to file a \$300.00 undertaking with sufficient sureties as security for payment of such costs and charges as may be awarded against such plaintiff. No security shall be required of any officer, instrumentality, or agency of the United States.

(k) Effect of failure to file undertaking. If the plaintiff fails to file the undertaking as ordered within 30 days of the service of the order, the court shall, upon motion of the defendant, enter an order dismissing the action.

Rule 7. Pleadings allowed; motions, memoranda, hearings, orders, objection to commissioner's order.

- (a) Pleadings. There shall be a complaint and an answer; a reply to a counterclaim; an answer to a cross claim, if the answer contains a cross claim; a third party complaint, if a person who was not an original party is summoned under the provisions of Rule 14; and a third party answer, if a third party complaint is served. No other pleading shall be allowed, except that the court may order a reply to an answer or a third party answer.
- (b)(1) Motions. An application to the court for an order shall be by motion which, unless made during a hearing or trial or in proceedings before a court commissioner, shall be made in accordance with this rule. A motion shall be in writing and state succinctly and with particularity the relief sought and the grounds for the relief sought.
- (b)(2) Limit on order to show cause. A party requesting relief other than enforcement of an existing order or sanctions for violating an existing order, shall file a motion for the relief sought and not a motion for an order to show cause. The court shall issue an order to show cause upon motion supported by affidavit or other evidence sufficient to show probable cause to believe a party has violated a court order. The court shall proceed in accordance with Utah Code Title 78, Chapter 32, Contempt.
  - (c) Memoranda.

- (c)(1) Memoranda required, exceptions, filing times. All motions, except uncontested or ex parte motions, shall be accompanied by a supporting memorandum. Within ten days after service of the motion and supporting memorandum, a party opposing the motion shall file a memorandum in opposition. Within five days after service of the memorandum in opposition, the moving party may file a reply memorandum, which shall be limited to rebuttal of matters raised in the memorandum in opposition. No other memoranda will be considered without leave of court. A party may attach a proposed order to its initial memorandum.
- (c)(2) Length. Initial memoranda shall not exceed 10 pages of argument without leave of the court. Reply memoranda shall not exceed 5 pages of argument without leave of the court. The court may permit a party to file an over-length memorandum upon ex parte application and a showing of good cause.
  - (c)(3) Content.

(c)(3)(A) A memorandum supporting a motion for summary judgment shall contain a statement of material facts as to which the moving party contends no genuine issue exists. Each fact shall be separately stated and numbered and supported by citation to relevant materials, such as affidavits or discovery materials. Each fact set forth in the moving party's memorandum is deemed admitted for the purpose of summary judgment unless controverted by the responding party.

- (c)(3)(B) A memorandum opposing a motion for summary judgment shall contain a verbatim restatement of each of the moving party's facts that is controverted, and may contain a separate statement of additional facts in dispute. For each of the moving party's facts that is controverted, the opposing party shall provide an explanation of the grounds for any dispute, supported by citation to relevant materials, such as affidavits or discovery materials. For any additional facts set forth in the opposing memorandum, each fact shall be separately stated and numbered and supported by citation to supporting materials, such as affidavits or discovery materials.
- (c)(3)(C) A memorandum with more than 10 pages of argument shall contain a table of contents and a table of authorities with page references.
- (c)(3)(D) A party may attach as exhibits to a memorandum relevant portions of documents cited in the memorandum, such as affidavits or discovery materials.
- (d) Request to submit for decision. When briefing is complete, either party may file a "Request to Submit for Decision." The request to submit for decision shall state the date on which the motion was served, the date the opposing memorandum, if any, was served, the date the reply memorandum, if any, was served, and whether a hearing has been requested. If no party files a request, the motion will not be submitted for decision.
- (e) Hearings. The court may hold a hearing on any motion. A party may request a hearing in the motion, in a memorandum or in the request to submit for decision. A request for hearing shall be separately identified in the caption of the document containing the request. The court shall grant a request for a hearing on a motion under Rule 56 or a motion that would dispose of the action or any claim or defense in the action unless the court finds that the motion or opposition to the motion is frivolous or the issue has been authoritatively decided.
  - (f) Orders.

(f)(1) An order includes every direction of the court, including a minute order entered in writing, not included in a judgment. An order for the payment of money may be enforced in the same manner as if it were a judgment. Except as otherwise provided by these rules, any order made without notice to the adverse party may be vacated or modified by the judge who made it with or without notice. Orders shall state whether they are entered upon trial, stipulation, motion or the court's initiative.

- (f)(2) Unless the court approves the proposed order submitted with an initial memorandum, or unless otherwise directed by the court, the prevailing party shall, within fifteen days after the court's decision, serve upon the other parties a proposed order in conformity with the court's decision. Objections to the proposed order shall be filed within five days after service. The party preparing the order shall file the proposed order upon being served with an objection or upon expiration of the time to object.
- (f)(3) Unless otherwise directed by the court, all orders shall be prepared as separate documents and shall not incorporate any matter by reference.
- (g) Objection to court commissioner's recommendation. A recommendation of a court commissioner is the order of the court until modified by the court. A party may object to the recommendation by filing an objection in the same manner as filing a motion within ten days after the recommendation is made in open court or, if the court commissioner takes the matter under advisement, ten days after the minute entry of the recommendation is served. A party may respond to the objection in the same manner as responding to a motion.

**Draft: March 30, 2007** 

1 Rule 101. Motion practice before court commissioners.

(a) Written motion required. An application to a court commissioner for an order shall be by motion which, unless made during a hearing, shall be made in accordance with this rule. A motion shall be in writing and state succinctly and with particularity the relief sought and the grounds for the relief sought.

- (b) Time to file and serve. The moving party shall file the motion and attachments with the clerk of the court and obtain a hearing date and time. The moving party shall serve the responding party with the motion and attachments and notice of the hearing at least 14 calendar days before the hearing. A party may file and serve with the motion a memorandum supporting the motion. If service is more than 90 days after the date of entry of the most recent appealable order, service may not be made through counsel.
- (c) Response; reply. The responding party shall file and serve the moving party with a response and attachments at least 5 business days before the hearing. A party may file and serve with the response a memorandum opposing the motion. The moving party may file and serve the responding party with a reply and attachments at least 3 business days before the hearing. The reply is limited to responding to matters raised in the response.
  - (d) Attachments; objection to failure to attach.
- (d)(1) As used in this rule "attachments" includes all records, forms, information and affidavits necessary to support the party's position. Attachments for motions and responses regarding alimony shall include income verification and a financial declaration. Attachments for motions and responses regarding child support and child custody shall include income verification, a financial declaration and a child support worksheet. A financial declaration shall be verified.
- (d)(2) If attachments necessary to support the moving party's position are not served with the motion, the responding party may file and serve an objection to the defect with the response. If attachments necessary to support the responding party's position are not served with the response, the moving party may file and serve an objection to the defect with the reply. The defect shall be cured within 2 business days after notice of the defect or at least 2 business days before the hearing, whichever is earlier.

(e) Courtesy copy. Parties shall deliver to the court commissioner a courtesy copy of all papers filed with the clerk of the court within the time required for filing with the clerk. The courtesy copy shall state the name of the court commissioner and the date and time of the hearing.

- (f) Late filings; sanctions. If a party files or serves papers beyond the time required in subsections (b) or (c), the court commissioner may hold or continue the hearing, reject the papers, impose costs and attorney fees caused by the failure and by the continuance, and impose other sanctions as appropriate.
- (g) Counter motion. Opposing a motion is not sufficient to grant relief to the responding party. An application for an order may be raised by counter motion. This rule applies to counter motions except that a counter motion shall be filed and served with the response. The response to the counter motion shall be filed and served no later than the reply. The reply to the response to the counter motion shall be filed and served at least 2 business days before the hearing. A separate notice of hearing on counter motions is not required.
- (h) Limit on hearing. The court commissioner shall not hold a hearing on a motion before the deadline for an appearance by the respondent under Rule 12.
- (i) Limit on order to show cause. A party requesting relief other than enforcement of an existing order or sanctions for violating an existing order, shall file a motion for the relief sought and not a motion for an order to show cause. The court shall issue an order to show cause only upon motion supported by affidavit or other evidence sufficient to show probable cause to believe a party has violated a court order. The court commissioner shall proceed in accordance with Utah Code Title 78, Chapter 32, Contempt.
- (j) Motions to judge. The following motions shall be to the judge to whom the case is assigned: motion for alternative service; motion to waive 90-day waiting period; motion to waive divorce education class; motion for leave to withdraw after a case has been certified as ready for trial; and motions in limine. A court may provide that other motions be to the judge.

From: "Francis J. Carney" <fcarney@aklawfirm.com>

To: "Fran Wikstrom" <fwikstrom@pblutah.com>, "Tim Shea"

<tims@email.utcourts.gov> Date: 3/5/07 6:12PM

Subject: Rule 40 (0.50/3.50)

CC: "Battle, Cullen" <cbattle@fabianlaw.com>

Fran:

Does Rule 40 still make sense in view of the elimination of most of the Local Rules a couple of years ago?

40(a) says that "The district courts shall provide by rule for the placing of actions upon the trial calender (1) without request of the parties or (2) upon request of a party and notice to the other parties or (3) in such other manner as the courts may deem expedient. Precedence shall be given to actions entitled thereto by statute."

But I don't see that we have any such local rule anymore. Am I missing something?

**FJC** 

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